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FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

BEFORE THE

Federal Communications Commission

URIGINAL FILE

In the Matter of: Docket Number: 92-116

BINGHAMTON, NEW YORK

DATE: August 7, 1997 VOLUME: 1

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Before the

FEDERAL COMMUNICATIONS COMMISSION

PRE-HEARING CONFERENCE

In re Applications of:

FCC 92M-769 03394

MM Docket No. 92-116

UHURU COMMUNICATIONS, INC. For Renewal of License of Station WUCI-FM, Binghamton, New York

BRED-910139WF

and

WSKG PUBLIC TELECOMMUNICATIONS COUNCIL For a Construction Permit for a new FM|BRED-910501MB Station, Binghamton, New York

ARROWHEAD CHRISTIAN CENTER

For a Construction Permit for a new FM BRED-910501MC Station, Binghamton, New York

Courtroom 1 2000 L Street, N.W. Washington, D.C. 20554

Friday, August 7, 1992

The above-entitled matter came on for hearing, pursuant to notice, at 9:00 a.m.,

BEFORE:

THE HONORABLE ARTHUR I. STEINBERG Administrative Law Judge

APPEARANCES:

For WSKG Public Telecommunications Council:

TODD D. GRAY, Esquire
MARGARET L. MILLER, Esquire
of: Dow, Lohnes & Albertson
1255 23rd Street, N.W.
Washington, D.C. 20037
(202) 857-2914

For Arrowhead Christian Center:

MICHAEL E. BELLER, Esquire
of: Verner, Liipfert, Bernhard, McPherson &
Hand, Chartered
Suite 700
901 15th Street N.W.
Washington, D.C. 20005-2301
(202) 371-6119

For the Commission:

ROBERT A. ZAUNER, Esquire Hearing Branch 2025 M Street, N.W. Washington, D.C. 20054 (202) 632-6402

1	P-R-O-C-E-E-D-I-N-G-S
2	9:06 a.m.
3	JUDGE STEINBERG: We're on the record.
4	This is a pre-hearing conference in MM
5	Docket Number 92-116 involving an application for
6	renewal of license of station WUCI-FM in Binghamton,
7	New York, and two completing applications for a
8	construction permit for that facility.
9	The case was designated for hearing on
10	June 8th, 1992. By order released June 11th, 1992,
11	the Chief Administrative Law Judge assigned the case
12	to me, established November 2nd, 1992 as the hearing
13	date and scheduled a pre-hearing conference for today.
14	Let me first take the appearances of
15	counsel.
16	For Uhuru Communications, Incorporated?
17	Let the record reflect no response.
18	For WSKG Public Telecommunications
19	counsel?
20	MR. GRAY: Your Honor, I'm Todd Gray and
21	with me is Margaret Miller. We also have observing
22	this morning Karen Hunter, one of our summer
23	associates.
24	JUDGE STEINBERG: For Arrowhead Christian
25	Center?

BELLER: William H. Crispin and 1 MR. Michael E. Beller from the law firm of Verner, 2 3 Liipfert. JUDGE STEINBERG: McPherson and Hand, are 4 5 they still with you? MR. BELLER: Yes. Bernard, McPherson and 6 7 Hand. Well, I missed 8 JUDGE STEINBERG: Okay. When was Mr. Bernhard added? 9 that one. BELLER: He's been since the 10 MR. inception. 11 12 JUDGE STEINBERG: Before you were there. MR. BELLER: Yes. 13 JUDGE STEINBERG: For the Chief Mass Media 14 15 Bureau? MR. ZAUNER: Robert A. Zauner. 16 JUDGE STEINBERG: Okay. The first thing 17 18 I want to do is take care of some pending pleadings or 19 at summarize what we have in front of us. Okay. 20 The first thing I want to talk about is a 21 Motion to Delete Issue filed by WSKG on July 13th, 22 1992. Comments in support of the motion were filed by 23 the Mass Media Bureau on July 28th, 1992. WSKG seeks the deletion of issue 2, which is a transmitter site 24

issue specified in the

hearing

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availability

designation order. WSKG contends that the issue was 1 specified because of in the Bureau's 2 an error interpretation of certain engineering data. 3 4 The Bureau, in its comments, admits that misconstrued WSKG's engineering showing 5 supports deletion. 6 7 The Motion to Delete will be granted and Issue 2 will be deleted. Suffice it to say, WSKG has 8 established that the issue was specified in error on 9 10 the basis of an erroneous interpretation 11 engineering data. Under these circumstances, deletion of the issue is warranted and I'll confirm this ruling 12 in a brief order. 13 The second thing that I have is a Petition 14 15 for Leave to Amend filed by WSKG on July 24th, 1992. 16 The petition was unopposed. WSKG seeks to amend its 17 application to update information about 18 composition of its governing board. Good cause has 19 been shown and the amendment will be accepted for 20 Section 1.65 purposes. This too will be confirmed in 21 an order. 22 The third thing I have -- third and fourth things I have are a Motion to Dismiss filed by 23 Arrowhead and WSKG on July 27th, 1992 and a supplement 24

thereto which was filed by the same parties on August

- 4th, 1992. Arrowhead and WSKG seek the dismissal of 1 the application of Uhuru for failure to prosecute. By 2 my calculation, a response is due to be filed on August 19th, 1992 and the moving parties have a right to reply to whatever is filed. I'll issue a ruling on 5 that when the pleading cycle has been completed. 6 If the Bureau wishes to comment on that, 7 its comments would be looked forward to. 8 MR. ZAUNER: We intend to, Your Honor. 9 Okay. The last thing 10 JUDGE STEINBERG: that I have is a Motion to Enlarge Issues filed by 11 12 WSKG on July 13th, 1992. WSKG seeks to add three issues against Uhuru. The Bureau filed an opposition 13 on July 28th, 1992 and WSKG filed a reply on August 14 15 3rd, 1992. Uhuru has not responded to the Motion to 16 Enlarge. A ruling will be made on the motion in due 17 course. Obviously I want to wait to see what I do on 18 the Motion to Dismiss before I spend any time on a
- Let me just make a statement for the 20 record concerning Uhuru. 21 Initially a notice of 22 appearance was filed by counsel. The notice of 23 appearance was withdrawn. That's all a matter of 24 So, I presume that Uhuru is representing record. itself pro se. Under the Commission's policies, the 25

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Motion to Enlarge.

Τ.	fact that it's representing itself does not entitle it
2	to any special consideration. Uhuru will be held to
3	all the procedural formalities that the other parties
4	are held to.
5	The dates that we have set, the dates that
6	I set in the order prior to pre-hearing conference and
7	whatever rulings I make today are binding on Uhuru.
8	They had an opportunity to be here and for whatever
9	reason they chose not to be here. So
10	MR. BELLER: May I ask you a question,
11	Your Honor?
12	JUDGE STEINBERG: Of course.
13	MR. BELLER: Were you notified by Uhuru
14	that they wouldn't be here today?
15	JUDGE STEINBERG: I have not heard
16	anything from them. The last thing that I heard, I
17	think, was the notice of withdrawal of counsel.
18	MR. BELLER: Thank you.
19	JUDGE STEINBERG: It wouldn't surprise me
20	if there was maybe a phone call when I got back or
21	maybe one this afternoon. But if there is such a
22	thing, I'll notify everybody as to what the story is,
23	maybe memorialize it in an order. I don't know. I've
24	never had that before, so I'll decide what to do after
25	if that situation comes up.

1	but the point is that whatever we do here
2	today they're bound by. That's point number one.
3	Point number two is they're not entitled to and they
4	will not get any special consideration.
5	Okay. Now, you all filed a didn't
6	file, you all sent to me a letter concerning the
7	meeting that you had with respect to the various
8	things I asked you to meet on. Unfortunately, Uhuru
9	didn't participate in those meetings. So, I guess you
10	weren't able to accomplish everything that you needed
11	to accomplish.
12	Forgetting about Uhuru, is there any
13	possibility of settlement in this thing? I know the
14	letter said that you basically didn't think so.
15	MR. GRAY: Speaking for WSKG, our offer
16	still stands regardless of what happens with Uhuru to
17	reimburse expenses of Arrowhead, subject I think at
18	this point to an accounting as to what those expenses
19	might be. If they're reasonable, I think our offer
20	still stands. But apart from withdrawal at this
21	point, I don't see a basis for settlement, speaking
22	from our point of view, Your Honor.
23	JUDGE STEINBERG: Okay. Does Mr.
24	Beller?
25	MR, BELLER: I wasn't party to the

1 settlement discussions, Your Honor, but I understand that Arrowhead has made a similar offer to WSKG to 2 3 reimburse it for its expenses. 4 JUDGE STEINBERG: Okay. So we're in 5 never-never land here. Do your clients appreciate how much 6 7 this -- if this thing goes to hearing, you've got to go through discovery, you've got to go through the 8 9 hearing, you've got to write findings and conclusions, whoever loses has to appeal, whoever loses at the 10 review board has to appeal again. Do they appreciate 11 12 that this entire case might cost them more than the 13 station is worth? Have you told them that? 14 MR. GRAY: Yes. As a matter of fact, and 15 only slightly tongue-in-cheek, I would say that the impact of this will probably quickly become apparent 16 17 to them as they start to receive our invoices.

only slightly tongue-in-cheek, I would say that the impact of this will probably quickly become apparent to them as they start to receive our invoices. But yes, we have discussed that. I think part of the difficulty here is that these decisions are not made in this context merely on the basis of is what I'm going to get economically worth what I have to pay. That might be a common thread in the considerations in a commercial case, but here you've got people who, I think it's fair to say, are pursuing what they regard as higher values. They've got a mission to

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2	I will certainly relay to our client once
3	again the point you're making.
4	JUDGE STEINBERG: Yes. I would direct you
5	to do so.
6	Mr. Beller, do you have any input on that
7	comment?
8	MR. BELLER: I have not had discussions
9	with the client myself, Mr. Crispin has. But as a
10	matter of practice, he undertakes to and I know I
11	do, undertake to inform clients as to the costs and
12	benefits of going to hearing rather than settling.
13	JUDGE STEINBERG: Okay. I think it's fair
14	to say that the objectives I don't see why the
15	objectives of your groups can't both be accomplished,
16	one group running Monday, Wednesday, Friday and
17	alternate Sundays, and the other group running
18	Tuesday, Thursday and Saturday and alternate Sundays.
19	That way, you can end the thing right now, everybody
20	gets a little piece of the pie and presumably their
21	constituencies will know when to tune into the
22	station. That, to me, would seem a very reasonable
23	basis for settling this case.
24	One of you people are going to lose. I
25	don't know which one it's going to be, but one of you

accomplish, if you will.

1	are going to lose and spend a whole lot of money
2	losing. The other is going to win, and spend a whole
3	lot of money winning. It's going to take years. If
4	this case is typical, it will take years. Lord knows
5	how many remands there might be. I try to get things
6	right the first time, but obviously the Commission
7	doesn't agree with me all the time. As a matter of
8	fact, they haven't agreed with me yet. I'm 0 for 1.
9	MR. ZAUNER: I can't believe that last
10	statement, Your Honor. That's just
11	JUDGE STEINBERG: I'm 0 for 1, but what
12	the heck. Maybe I'll be 1 for 2 the next time, bring
13	my average right up there.
14	But this could take years and meanwhile
15	these organizations are not accomplishing their
16	mission. You settle this thing, there's no reason why
17	they can't pour the concrete before the Binghamton
18	freeze. Anyway, they could probably be on the air in
19	very short order.
20	So, I would direct both of you to contact
21	your clients and tell them of my very strong belief in
22	settlement and urge them that they do settle before
23	the expenses get out of hand, which could happen very
24	quickly.

This would go for shared time.

Okay.

Obviously, I'm in favor of it. If you can't settle
with one party getting out, why not share time. I
think that's a perfect solution to a situation like
this. This is, again, assuming that it's just the two
of you and that Uhuru is not in it. If Uhuru is still
in it, then we can forget about settlement or anything
else, I think.

8 Now, the next thing I have is scope of the 9 issues. Now, issue seems to be straightforward. 10 Issue 2 is deleted. Issue 3 is a issue environmental both 11 contingent which you addressed in amendments and we'll wait for the Bureau 12 13 to review those amendments and perhaps send me a 14 If Mr. Zauner could stay on top of that, I'd 15 appreciate it.

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Issue 4 is comprised of three parts and I've never presided over an educational case before. What I'd like to do is set a date and perhaps Mr. Gray and Mr. Beller could give me your briefs on what in the heck is included in issue 4, what factors are considered and what the case law is. It doesn't have to be anything real extensive, just something that will allow me to read into what I've got to do and what factors I have to take into consideration. A joint brief would be wonderful.

1	I don't think that really this should be
2	a matter of great controversy. Maybe it is, I don't
3	know. But if you two can get together and give me a
4	joint brief as to what the non-commercial educational
5	comparative criteria are and just give me relevant
6	case law, then I can read up on it and maybe know what
7	I'm doing.
8	MR. GRAY: Your Honor, do you have a
9	specific time frame in mind for that?
10	JUDGE STEINBERG: When is discovery?
11	MR. GRAY: That happens to be sort of the
12	one issue that we were not quite able to reach.
13	JUDGE STEINBERG: Okay. Well, I'm going
14	to get to that.
15	MR. GRAY: Okay.
16	JUDGE STEINBERG: You're talking about
17	depositions September 8th to 11th and the 14th to
18	18th. I'm just trying to think of what would be
19	convenient for you and give me enough time to look
20	into everything I've got to look into. Why don't we
21	make it like October 1st or something.
22	MR. GRAY: Oh, okay.
23	JUDGE STEINBERG: I don't need it anytime
24	soon, just as long as I know what I'm doing at the
25	hearing. Either that or if there's I'm thinking

1	out loud now. If problems come up during discovery as
2	to the scope of examination, I ought to be able to
3	know what I'm if you call me for rulings. So,
4	maybe we ought to make it before discovery commences.
5	MR. GRAY: I might make just a comment to
6	assist here. We participated in the ongoing
7	rulemaking right now that deals essentially with the
8	commercial issues, but the Commission also addressed
9	the non-commercial issues and we did on behalf of
10	a number of our public broadcasting clients, did some
11	comments on that, including an analysis of all of the
12	cases that had ever been decided dealing with non-
13	commercial cases. I think we ought to be able to
14	prepare something reasonably quickly. Obviously we'd
15	need to have input from Arrowhead. But I don't see
16	it as being something that would be a terrific burden.
17	JUDGE STEINBERG: Does anybody have a
18	calendar? I just wonder what day is September 1st on?
19	MS. MILLER: September 1st is a Tuesday.
20	JUDGE STEINBERG: Want to make it
21	September 1st? Is that going to mess up anybody's
22	summer vacation?
23	MR. GRAY: That's fine.
24	JUDGE STEINBERG: Let's make it September
25	1st. That way you've got enough time to get together.

1	MR. BELLER: In addition, Your Honor, both
2	counsel for SKG and counsel for Arrowhead have just
3	completed a non-comparative hearing. So, I think the
4	parties have an understanding, a good understanding of
5	the issues and the scope of the issues.
6	JUDGE STEINBERG: Okay. I would prefer a
7	joint submission, if it's possible. If there's
8	disagreement about one point or another, I think you
9	can put that in the brief too. Why should I get two
10	25 page documents if I can only get one and both of
11	them are going to say mostly the same thing?
12	Okay. I'm not going to issue an order on
13	that. This will be on the record. And again, the
14	date is flexible. If you find that you need more
15	time, that's fine. Just ask. If you can do it
16	earlier, that's fine too.
17	Mr. Zauner, do you participate in the non-
18	commercial educational comparative issue?
19	MR. ZAUNER: No.
20	JUDGE STEINBERG: Big smile. Okay.
21	MR. ZAUNER: At least I don't believe so.
22	JUDGE STEINBERG: Well, if Mr. Zauner
23	wants to get involved in it, that's fine with me too.
24	The more help the better.

Okay. Now, getting back to the scope of

the issues, you said that you had -- in your letter of 1 August 5th you said there were problems. Who wants to 2 address that? 3

With respect to scope of the MR. GRAY: issues, Your Honor, I think our main concern was there 5 may be some confusion over the scope of issue 1 which 6 you passed over at the beginning of this discussion. 7 One of the suggestions of Bureau counsel in response 8 to our Motion to Enlarge against Uhuru was that 9 10 perhaps issue 1 was already broad enough to encompass the scope of several of the matters we raised. 11 example, whether they're financially or technically 12 qualified based on the current showings. So, in that sense, there may be a little bit -- I don't know that it's so much of a disagreement as it just sort of a -we're happy to adopt their interpretation of the issue, if that's what it is. But there's some unsettled aspects to that.

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With respect to issue 4, we did not do what I think you contemplate our doing in this brief, which is to go and make a list of what are the various possible things people could argue back and forth. But as Mr. Beller has indicated, we've been involved in some other hearings. I have to say that my understanding of the last aspect of issue 4, issue

1	4(c) is that things are fairly wide open in terms of
2	what you are permitted to argue. There is case law or
3	various points as to the persuasiveness or not of
4	various arguments. I think there's some case law on
5	the issue. For example, diversification, a fairly
6	recent Commission case, where they basically said it
7	was not a factor.
8	JUDGE STEINBERG: I think I remember that,
9	where they said in non-commercial educational cases it
10	doesn't matter.
11	MR. GRAY: But in terms of the scope of
12	things in terms of are people free to suggest that
13	this factor that applies to them is a good thing, my
14	impression is that it's fairly wide open other than we
15	recognize that the case law says certain things are
16	worthwhile and certain other things are not.
17	JUDGE STEINBERG: Well, I think that could
18	be something you could include in your brief. If
19	there's disagreement, you could say WSKG asserts that
20	these factors are relevant and Arrowhead says they
21	aren't and Arrowhead said these are relevant and WSKG
22	says they aren't. Then I can go from there.
23	As far as the scope of issue 1, I have to
24	be candid. Aside from looking to see what issues you
25	added, what issues you were requesting, I didn't read

1	the Motion to Enlarge yet. Usually I don't I have
2	enough to read without reading what I don't have to
3	read at the moment. I didn't have to read the motion
4	to enlarge. I don't have to read it until I'm ready
5	to rule on it. So, it's usually my practice not to do
6	that.
7	But if the Bureau says these matters are
8	encompassed within the scope of issue 1 and I agree,
9	you've gotten the relief you requested anyway. If I
10	said they're not, we need separate issues, and I think
11	if you look at Evansville Skyway where the Commission
12	was very clear about you can't reach certain
13	conclusions without having separate issues, maybe the
14	better thing to do is add issues. But then again, if
15	you get an order saying you specifically put on notice
16	that these things are going to be considered, that has
17	the same affect.
18	But I'll deal with that in my ruling on
19	the motion to enlarge.
20	MR. BELLER: Well, perhaps it will be
21	moved in light
22	JUDGE STEINBERG: You shouldn't say things
23	like that out loud. Things have a way of messing up.
24	Like when you're driving to the Orioles game and the

beltway is free and clear and you're moving and

somebody says it out loud. Sure enough, you get around the next bend and it's all packed up. So, you 2 can think it, but you don't say it. 3 MR. BELLER: And then the pitcher has a no hitter going into the bottom of the 7th and you don't 5 6 want to say that either. JUDGE STEINBERG: Well, the announcer will 7 say it and they'll take care of that. 8 9 Anything else on the scope of the issues? 10 Okay. 11 Now, on discovery, let me just make a general statement. Mr. Beller has heard this before, 12 I think. 13 Please, please, please make a good faith 14 15 effort to work out your differences between 16 vourselves. You should make serious and genuine effort to compromise if you can't reach an agreement. 17 I don't want you to come to me for a ruling on a 18 19 discovery matter without first attempting to work out 20 between yourselves, or if Uhuru is involved, among 21 yourselves. Just don't be filing discovery requests 22 as a matter of first instance. Try to work things out yourself. 23 24 I want you to come to me for rulings only 25 if there's a complete inability to work something out

1	and you've reached brick walls. Ruling on discovery
2	is not one of my favorite things to do. I think in
3	most cases it's totally unnecessary. I think
4	everybody knows that they're entitled to do and what
5	they're not entitled to do. There's no reason why
6	agreements can't be reached.
7	Now, that having been said, what needs to
8	be straightened out today?
9	MR. GRAY: If necessary, I suppose one
10	thing would be to put your stamp of approval on the
11	I guess you'd call it the standard production request
12	that at least as between Arrowhead and WSKG we have
13	worked out as being something to cover the standard
14	issues in the case. I would be happy to have you say,
15	"Okay, this is it. Go do it."
16	JUDGE STEINBERG: That's fine with me.
17	You've worked it out, you've reached an agreement,
18	exchanged the documents. You can work out the timing
19	yourself just as long as it's not just as long as
20	one party isn't being prejudiced by the timing. As
21	far as I'm concerned, Uhuru had the opportunity to
22	attend the meeting, Uhuru had the opportunity to
23	participate in formulating a joint request for
24	documents. They didn't. My advice to you would be
25	obviously Arrowhead and WSKG have agreed on this, so

1	nothing further has to be done with respect to you
2	two. With respect to Uhuru, you should file not
3	file, according to 1.325 of the Rules, the new rule,
4	you send a copy to them and direct it to them and
5	request that these are the documents you want produced
6	within ten days. If they don't produce them, file a
7	Motion to Compel. If they object, file a motion
8	you know, just follow the rule. Between the two of
9	you, you don't have to do that because you've agreed.
10	If either of you want to add requests to
11	Uhuru because they've got other issues against them,
12	go ahead and do it. If you two want to file a joint
13	type of request, including what you've got here
14	attached to your August 5th letter as Exhibit 1, you
15	want to add to that, add to it. But my advice is
16	follow 1.325 when you're dealing with Uhuru.
17	With respect to depositions, my advice is
18	you all can agree on the deposition schedule between
19	the two of you and I think you've agreed on the weeks.
20	I presume you've agreed on who you're going to call.
21	Maybe it hasn't gotten that far.
22	MR. GRAY: No. I think the thought was
23	we'd look at the documents and have some further
24	discussions on that.

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JUDGE STEINBERG: Okay. But there's no

reason why you two can't agree. With respect to
Uhuru, hit them with notices to take depositions. If
they're not going to be cooperative, then in terms of
meeting and agreeing, et cetera, then you've got no
choice but to follow whatever the Commission's rules
provide.

MR. GRAY: As a follow-up to that, could I ask two questions? The first would be with respect to the document exchange with Uhuru or the request for production of documents. In order to move things along, did you have any objection if we were to serve the standard ones on them now and then follow-up in another week? We were withholding the preparation of a document request based on the non-standard issues until we had a ruling on the Motion to Enlarge. I'm inclined now to maybe go ahead and just do it. But do you have any objection if we do that in a separate request?

problem with that. The discovery completion date is October whatever, as long as things get finished by then. I would say if you file the document discovery request on October 1st and they object, I'm going to throw it out. I have in the past because it was filed too late and it would be disruptive. But that's the

1 guideline.

MR. GRAY: That sort of suggests my second question, which was the one area where we had some disagreement was on the document production schedule and our hope was to have it be sooner rather than later, the hope being we could get the documents, deal with motions to compel or objections and still have them in plenty of time to prepare for the depositions.

JUDGE STEINBERG: Oh, you're talking about

10 the Uhuru documents?

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MR. GRAY: No, I'm actually talking as between Arrowhead and WSKG.

JUDGE STEINBERG: Well. make them returnable ten days, ten days from the date of the request. You all can say, "Well, we've agreed these are the documents. We'll exchange them ten days from now or 15 days from now," whatever you can reach in accommodation. I would say certainly if you came to me for a ruling, I would say 15 days is plenty of time. Usually where I direct somebody to produce documents, it's within ten days, or such other period as the parties mutually agree upon. But if it's going impact on the -- if it's going to put the depositions back and -- push them back into weeks that you haven't agreed on, then I'd say get them exchanged

quickly. I don't want a delay to be caused by that. 1 Why should there be objections and motions 2 to compel if you've agreed to this production? 3 MR. GRAY: It strikes me the only possible 4 objections might be based on privilege. I believe 5 that we will have some documents that will identify 6 that we'll claim attorney/client privilege for and I 7 hope there's not a problem with that. 8 9 JUDGE STEINBERG: Yes. Well, you can produce as much of it as is not privileged. 10 Anything else that needs 11 Okay. my attention? 12 No, Your Honor. 13 MR. BELLER: 14 JUDGE STEINBERG: Okay. If for some 15 reason you need a conference, just call up. First I'll try to talk you out of it and then, if I can't 16 17 talk you out of it, I'll schedule something. We may 18 even hold an informal conference in my office. It depends on what the nature of the dispute is. 19 20 Other than that, I guess I've got nothing 21 further. We'll stand in recess until November 2nd. 22 I would just again urge you and direct you to tell 23 your clients to settle this silly thing. That would certainly be in the public interest. 24 It would be

everybody's interest except the pocketbooks of the